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E.O. 12356: DECL: OADR

TAGS: PREL MOPS PGOV RW UG

SUBJECT: RPF REP RUDASINGWA VISITS WASHINGTON

REF: (A) 93 KAMPALA 06325, (B) 93 USUN NEW YORK 003985,

(C) 93 KIGALI 02720

1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY. ON AUGUST 18, RPF DIRECTOR FOR DIPLOMATIC AFFAIRS DR. THEOGEN RUDASINGWA MET WITH AF DAS BRYNN AND

UNITED STATES DEPARTMENT OF STATE REVIEW AUTHORITY: HARRY R MELONE DATE/CASE ID: 13 DEC 2006 200103014

UNCLASSIFIED

DAS BUSHNELL TO THANK THE U.S. FOR ITS ASSISTANCE TO THE RWANDAN PEACE PROCESS AND TO SEEK U.S. SUPPORT FOR IMPLEMENTATION OF THE RECENTLY SIGNED PEACE ACCORDS. HE URGED SUPPORT FOR RAPID DEPLOYMENT OF A NEUTRAL INTERNATIONAL FORCE (NIF) TO IMPLEMENT THE ACCORDS AND EMPHASIZED THAT THE RPF WOULD NOT JOIN THE BROAD-BASED TRANSITIONAL GOVERNMENT UNLESS AN NIF IS IN PLACE AND FRENCH TROOPS HAVE WITHDRAWN. RUDASINGWA ECHOED RECENT RPF PRONOUNCEMENTS THAT A NIF FORCE OF 500 TO 1000 WOULD BE SUFFICIENT. WE RESPONDED THAT THE U.S. INTENDS TO CONTINUE SUPPORTING THE PEACE PROCESS, BUT THAT RESOURCES ARE LIMITED. WE ADDED THAT WE ARE AWAITING THE RESULTS OF THE UN RECONNAISSANCE MISSION BEFORE WE TAKE A POSITION ON THE NIF. IN A WORKING LEVEL MEETING THE NEXT DAY, RUDASINGWA SAID THAT HE DID NOT THINK THE OAU WOULD MAINTAIN AN INDEPENDENT NMOG FORCE ONCE A NIF ARRIVED.

CONFIDENTIAL

PAGE 03 STATE 255419 202322Z HE ALSO RAISED THE POSSIBILITY OF SEEKING TO CONVERT THE UNOMUR BORDER FORCE INTO THE NUCLEUS FOR THE NIF. AFTER HIS MEETINGS IN WASHINGTON, HE LEFT FOR NEW YORK TO SEEK SUPPORT FOR THE NIF AT THE UN. END SUMMARY

RUDASINGWA CALLS ON DAS BRYNN AND DAS BUSHNELL

3. DR. RUDASINGWA REQUESTED THIS MEETING TO EXPRESS THE RPF'S APPRECIATION FOR U.S. ASSISTANCE IN THE ARUSHA PROCESS AND TO SEEK U.S. SUPPORT FOR IMPLEMENTATION OF THE PEACE ACCORDS. HE WAS ACCOMPANIED BY CONSOLATA GASASIRA, A LOCAL RPF REPRESENTATIVE. ALSO ATTENDING THE MEETING WERE THE AF/C OFFICE DIRECTOR, AF/RA POLMILOFF, AND RWANDA DESK OFFICER.

RPF THANKS USG FOR ITS ROLE IN PEACE PROCESS

- 4. RUDASINGWA BEGAN BY THANKING THE USG FOR ITS ASSISTANCE IN THE PEACE PROCESS. HE NOTED THAT THE USG PLAYED A CRUCIAL ROLE IN REINVIGORATING THE PEACE NEGOTIATIONS IN 1991 AND THEREAFTER HELPED KEEP THE PROCESS ON COURSE. IN PARTICULAR, HE PRAISED THE USG FOR:
- PROVIDING ADVICE AS OBSERVERS TO THE ARUSHA TALKS
- PROVIDING MATERIAL SUPPORT FOR DEPLOYMENT OF THE NMOG

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ADOPTING A CONSTRUCTIVE ATTITUDE THAT FOCUSED ON THE CONFIDENTIAL

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-- CHOOSING TO LISTEN TO AND CONSULT WITH THE RPF WHEN OTHERS INVOLVED IN THE PEACE PROCESS WOULD NOT.

HE CAPPED HIS PRESENTATION BY DELIVERING A FORMAL LETTER OF APPRECIATION FROM RPF CHAIRMAN KANYARENGWE TO ASSISTANT SECRETARY MOOSE.

BROAD OUTLINES OF PEACE ACCORDS REVIEWED

5. RUDASINGWA HAILED THE PEACE ACCORDS AS A NEW PHASE IN RWANDA'S HISTORY AND POINTED OUT THAT THE ACCORDS SEEK TO ADDRESS THE ROOT CAUSES OF THE WAR ITSELF. HE REVIEWED THE PHASES OF THE PEACE PROCESS, BEGINNING WITH LAST YEAR'S PROTOCOL ON THE RULE OF LAW, WHICH, IN HIS WORDS, CONTAIN THE "CENTRAL ORGANIZING PRINCIPLES" OF THE NEW RWANDA: NATIONAL UNITY, DEMOCRATIZATION, AND PRESERVATION OF HUMAN RIGHTS. IN THE POWER SHARING AGREEMENT THAT FOLLOWED, THE PARTIES AGREED ON PRINCIPLES FAVORING CONSENSUS BUILDING, DEMOCRATIC ALLIANCES, AND INCLUSIVE POLITICS, RATHER THAN CONTINUED SECTARIANISM. THE FINAL PHASE OF THE NEGOTIATIONS ADDRESSED THE TROUBLESOME ISSUES OF REPATRIATING THE ENORMOUS REFUGEE POPULATION AND CREATING A NEW INTEGRATED MILITARY THAT WOULD CHAMPION DEMOCRACY. ACCORDING TO RUDASINGWA, THE REFUGEE ISSUE IN PARTICULAR HAD LARGELY BEEN IGNORED UNTIL THE RPF "TOOK UP THE CHALLENGE".

NIF DEPLOYMENT/FRENCH WITHDRAWAL SEEN AS TOP PRIORITIES CONFIDENTIAL

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6. WHILE HAILING THE PEACE ACCORD, RUDASINGWA POINTED OUT THAT IT IS ONLY A MEANS TO AN END, NOT AN END IN ITSELF, AND THAT MANY DIFFICULT CHALLENGES LIE AHEAD. THE RPF'S VIEW, THE FIRST AND MOST PRESSING CHALLENGE IS TO ASSEMBLE AND DEPLOY A NEUTRAL INTERNATIONAL FORCE SO THAT THE BROAD-BASED TRANSITIONAL GOVERNMENT CAN FORM. RUDASINGWA SAID THAT DEPLOYMENT OF THE NIF WOULD ALLOW FRENCH FORCES TO WITHDRAW, WHICH WOULD THEN PAVE THE WAY

UNCLASSIFIED

FOR THE RPF TO JOIN THE BROAD-BASED TRANSITIONAL GOVERNMENT. HE REITERATED THAT THE RPF WOULD NOT PARTICIPATE IN THE NEW GOVERNMENT UNLESS THE FRENCH WITHDRAW THEIR TROOPS. HE ADDED THAT HE INTENDED TO DISCUSS THIS DIRECTLY WITH THE FRENCH WHEN HE GOES TO NEW YORK FOR HIS UN MEETINGS.

MANY OTHER CHALLENGES LIE AHEAD

7. RUDASINGWA OUTLINED THE MANY CHALLENGES THAT RWANDA WILL FACE DURING THE TRANSITION PERIOD, INCLUDING FORCE INTEGRATION, DEMOBILIZATION, RESETTLEMENT OF THE DISPLACED, REFUGEE REPATRIATION, AND CONVERSION OF THE RPF FROM AN ARMED FORCE TO A POLITICAL PARTY. THIS LONG PROCESS IS EXPECTED TO LEAD TO THE COUNTRY'S FIRST NATIONWIDE FREE AND FAIR ELECTIONS. IN THE LONG RUN, HE NOTED THAT RWANDANS WILL NEED TO ADDRESS THE PROBLEMS OF UNDERDEVELOPMENT AND CONSOLIDATION AND MAINTENANCE OF DEMOCRATIC INSTITUTIONS AND TRADITIONS. HE POINTED OUT THAT THIS LONG TRANSITION PROCESS WILL REQUIRE A GREAT CONFIDENTIAL

PAGE 06 STATE 255419 202322Z DEAL OF RESOURCES AND ASSISTANCE.

RPF WANTS USG SUPPORT, PARTICULARLY FOR THE NIF

8. AFTER OUTLINING THE MANY CHALLENGES AHEAD, RUDASINGWA MADE A GENERAL PLEA FOR USG ASSISTANCE IN IMPLEMENTING THE PEACE ACCORDS. HE NOTED THAT THE U.S. HAD HELPED THE RWANDANS COME THIS FAR, AND NOW WAS NOT THE TIME TO ABANDON THE PROBLEM. IN PARTICULAR, HE ASKED FOR U.S. SUPPORT FOR RAPID DEPLOYMENT OF A NIF. HE DID NOT ASK FOR ANY SPECIFIC ACTION FROM THE U.S., BUT MERELY REQUESTED THAT WE WORK WITH THE UN, INTERNATIONAL FINANCIAL INSTITUTIONS, OR BILATERALLY TO HELP RWANDA IMPLEMENT THE PEACE ACCORDS THAT EVERYONE HAD WORKED SO HARD TO ACHIEVE.

RPF FLEXIBLE ON NIF SIZE, BUT NOT TIMING

9. IN RESPONSE TO QUESTIONING FROM DAS BUSHN;#6/*T _PFM?UKT(8FN HD)F#2\$?

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